Appendix E

Taxonomic Support for Surveys

Background

The National Identification Services (NIS) coordinates the identification of plant pests in support of USDA's regulatory programs. Accurate and timely identifications provide the foundation for quarantine action decisions and are essential in the effort to safeguard the nation's agricultural and natural resources.

NIS employs and collaborates with scientists who specialize in various plant pest groups, including weeds, insects, mites, snails and plant diseases. These scientists are stationed at a variety of institutions around the country, including federal research laboratories, plant inspection stations, land-grant universities, and natural history museums. Additionally, the NIS Molecular Diagnostics Laboratory is responsible for providing biochemical testing services in support of the agency's pest monitoring programs.

On June 13, 2007, the PPQ Deputy Administrator issued PPQ Policy No. PPQ-DA-2007-02 which established the role of PPQ NIS as the point of contact for all domestically-detected, introduced plant pest confirmations and communications. A Domestic Diagnostics Coordinator (DDS) position was established to administer the policy and coordinate domestic diagnostic needs for NIS. This position was filled in October of 2007 by Joel Floyd (USDA, APHIS, PPQ-PSPI,NIS 4700 River Rd., Unit 52, Riverdale, MD 20737, phone (301) 734-4396, fax (301) 734-5276, e-mail: joel.p.floyd@aphis.usda.gov).

Taxonomic Support and Survey Activity

Taxonomic support for pest surveillance is basic to conducting quality surveys. A misidentification or incorrectly screened target pest can mean a missed opportunity for early detection when control strategies would be more viable and cost effective. The importance of good sorting, screening, and identifications in our domestic survey activity cannot be overemphasized.

Fortunately most states have, or have access to, good taxonomic support within their states. Taxonomic support should be accounted for in cooperative agreements as another cost of conducting surveys. Taxonomists and laboratories within the state often may require supplies, develop training materials, or need to hire technicians to meet the needs of screening and identification. Moreover, when considering whether to survey for a particular pest a given year, it is advisable to consider the challenges of taxonomic support as a factor in choosing that as a survey target in the first place.

Sorting and Screening

For survey activity, samples that are properly sorted and screened prior to being examined by an identifier will result in quicker turn around times for identification.

Sorting is the first level of activity that assures samples submitted are of the correct target group of pests being surveyed, i.e., after removal of debris, ensures that the correct order, or in some cases family, of insects is submitted; or for plant disease survey samples, select those that are

symptomatic if appropriate. There should be a minimum level of sorting expected of surveyors depending on the target group, training, experience, or demonstrated ability.

Screening is a higher level of discrimination of samples such that the suspect target pests are separated from the known non-target, or native species of similar taxa. For example, only the suspect target species or those that appear similar to the target species are forwarded to an identifier for confirmation. There can be first level screening and second level depending on the difficulty and complexity of the group. Again, the degree of screening appropriate is dependent on the target group, training, experience, and demonstrated ability of the screener.

Check individual survey protocols to determine if samples should be sorted, screened or sent entire (raw) before submitting for identification. If not specified in the protocol, assume that samples should be sorted at some level.

Resources for Sorting, Screening, and Identification

Sorting, screening, and identification resources and aids useful to CAPS and PPQ surveys are best developed by taxonomists who are knowledgeable of the taxa that include the target pests and the established or native organisms in the same group that are likely to be in samples and can be confused with the target. Many times these aids can be regionally based. They can be in the form of dichotomous keys, picture guides, or reference collections. NIS encourages the development of these resources, and when aids are complete, post them in the CAPS website so others can benefit.. If local screening aids are developed, please notify Joel Floyd, the Domestic Diagnostics Coordinator, as to their availability.

Other Entities for Taxonomic Assistance in Surveys

When taxonomic support within a state is not adequate for a particular survey, in some cases other entities may assist including PPQ identifiers, universities and state departments of agriculture in other states, and independent institutions. Check with the PPQ regional CAPS coordinators about the availability of taxonomic assistance.

PPQ Identifiers: There are over 70 identifiers in PPQ that are stationed at ports of entry who primarily identify pests encountered in international commerce including conveyances, imported cargo, passenger baggage, and propagative material. In some cases, these identifiers assist with survey samples generated in PPQ conducted surveys, and occasionally from CAPS surveys. PPQ also has a limited number of domestic identifiers (two entomologists filled plus one vacancy, and two plant pathologists) normally stationed at universities who are primarily responsible for survey samples.

Universities and State Departments of Agriculture: Depending on the taxonomic group, there are a few cases where these two entities are interested in receiving samples from other states. Arrangements for payment, if required for these taxonomic services, can be made through cooperative agreements. The National Plant Diagnostic Network (NPDN) also has five hubs that can provide service identifications of plant diseases in their respective regions.

Independent Institutions: the Eastern Region PPQ office has set up multi-state arrangements for Carnegie Museum of Natural History to identify insects from trap samples. They prefer to receive unscreened material and work on a fee basis per sample.

Final Confirmations

If identifiers or laboratories at the state, university, or institution level suspect they have detected a CAPS target, a plant pest new to the United States, or a quarantine pest of limited distribution in a new state, the specimens should be forwarded to a NIS recognized taxonomic authority for final confirmation.

Before forwarding these suspect specimens from CAPS surveys, please complete a PPQ form 391 with the tentative determination and notify the State Plant Regulatory Official (SPRO) and State Plant Health Director (SPHD) in your state. Also fax a copy of the completed PPQ Form 391 to "Attention: Domestic Diagnostics Coordinator" at 301-734-5276, or send a PDF file in an e-mail to nis.urgents@aphis.usda.gov with the overnight carrier tracking number.

The addresses of where suspect specimens are to be sent can be found in The Agriculture Clearance Manual, Appendix G, tables G-1-4 and G-1-5:

http://www.aphis.usda.gov/import_export/plants/manuals/ports/downloads/ mac_pdf/q_app_identifiers.pdf

Only use Table G-1-4, the "Urgent" listings, for suspected new country or state record, and Table G-1-5, the "Prompt" listings, for all others.

When the specimen is being forwarded to a specialist for NIS confirmation, use an overnight carrier, insure it is properly and securely packaged, and include the hard copy of the PPQ form 391 marked "Urgent" if it is a suspect new pest, or "Prompt" as above.

Communications of Results

All confirmations received from NIS recognized authorities, positive or negative, are communicated by NIS to the PPQ Emergency and Domestic Programs (EDP) staff in PPQ headquarters. EDP then notifies the appropriate PPQ program managers and the SPHD and SPRO simultaneously. One of these contacts should forward the results to the originating laboratory, diagnostician, or identifier.

Data Entry in NAPIS

For survey data entered into NAPIS, new country and state records should be confirmed by an NIS recognized authority, while for others that are more widespread, use the identifications from PPQ identifiers or state taxonomists.